

Parks and Leisure department

Member workshop on Monday 19 December 2011

Appendix 1: Member information pack





Background information on Facility Management Agreements (FMAs)

What is a FMA?

Facility management agreements (FMAs) are made by the council with a partner organisation who is paid to:

- manage part or all of a council owned asset and;
- provide the functions relating to it which are maintaining a general standard at the site and bookings.

Committee decision trail on FMAs

- The first FMA was created in **1996** for the Mary Peters Track;
- In 2002 Committee considered the management of FMAs as many of the initial agreements were due to expire. It was agreed that a list of suitable sites should be identified and expressions of interest sought from interested clubs through public advertisement;
- An all party working group was set up to determine a policy and strategy for FMAs in relation to football pitches;
- In March 2003 it was agreed to tender the following sites through public advertisement for assessment under an agreed criteria:
 - Alexandra park;
 - Dixon park playing fields;
 - Musgrave park;
 - Shore Road playing fields;
 - Suffolk playing fields;
 - Ulidia playing fields;
 - Upper Whiterock road open space
- Committee noted FMAs were already set up at the following locations:
 - Alderman Tommy Patton park
 - Clarendon playing fields
 - Cliftonville playing fields
 - Lenadoon Community park
 - Woodlands playing fields.
- In 2006 it was agreed that no further agreements be entered in to;
- The management of FMAs was again discussed in 2007-2008 and a framework approach for the future was approved in March 2008;
- The approach agreed was for any new agreements to be known as 'partner agreements'.





- The framework included a revised scheme and proposed that:
 - All pitches be offered for an expression of interest call;
 - Three year agreements to be put in place subject to annual review and ongoing monitoring;
 - Further expression of interest calls to be made at the end of the 3 years and all clubs would be required to re apply;
 - Maintenance role to be brought in-house;
 - Bookings to be retained in house a portion of the income to be used to support development activities through a revised Support for Sport;
 - Booking privileges to be retained by agreement holder;
 - Future agreement to be based around sporting and community development commitments from clubs;

The recommendations from this report were never progressed. In 2009 work commenced on the development of a Playing Pitches Strategy and the issue of the future of FMAs was to be further examined in the context of a new strategy for pitch provision in the city.

- In February 2011 it was noted that seven of the 'pitch' FMAs had expired and are renewed on a month to month basis. Two of the FMAs are due to expire at the end of July 2012 and two will expire in 2020 and 2027;
- In April **2011** the root and branch review of FMAs commenced as part of one of the central action plans relating to the draft Playing Pitches Strategy;
- More recently decisions have been made on FMA associated arrangements with regard to:
 - Suffolk;
 - Musgrave and;
 - Hammer;
- The consultation exercise on the Playing Pitches strategy was completed in the last month;
- Committee agreed to a Member workshop on FMAs in order to gain political input to the review process;
- At Parks and Leisure Committee in November 2011 a request from Michael Davitts GAC for a FMA arrangement was considered but deferred on the advice of the assistant Chief Executive, pending the completion of the review of FMAs and the agreement of a framework and set of criteria for the consistent management of requests coming from sports clubs.





A list of current FMAs (December 2011)

Site Name	Agreement Holder		rrent Annual Payment	No of Pitches	Renewal status/ date	
ATHLETIC TRACKS		•				
Mary Peters Track	Athletics NI	£	69,527.00	Complete facility	Monthly	
BOWLING GREENS				T =	1	
Alderman Tommy Patton	Sydenham Bowling Club	£	18,696.00	Green & Pavilion	Monthly	
MULTISPORTS		1.0	4 4 4 4 0 0 0 0	NALIO A	In a state	
Waterworks	North Belfast Play Forum	£	14,418.00	MUGA	Monthly	
Willowbank	Willowbank Multi-sports Facility	£	10,818.00	MUGA	2013 (Mar)	
PITCHES/PAVILION				_		
Alderman Tommy Patton	East Belfast Football Club	£	18,157.00	4	Monthly	
Clarendon Playing Fields	Clarendon Football Club	£	13,852.00	3	2015 (Oct)	
Dixon Playing Fields	Sirocco Football Club	£	6,321.00	2	Monthly	
Hammer	Lower Shankill Football Club	£	4,394.00	1	Monthly	
Lenadoon Playing Fields	Lenadoon Community Forum	£	8,625.00	1	Monthly	
Loughside Playing Fields	Loughside Football Club	£	9,820.00	2	Monthly	
Musgrave Playing Fields	St. Brigid's GAA		£0.00	2	2029 (Sept)	
Orangefield Playing Fields	Bloomfield Football Club	£	19,501.00	5	Monthly	
Shore Road Playing Fields	Grove Utd Football Club	£	9,110.00	2	Monthly	
Suffolk Playing Fields	Suffolk Football Club	£	18,823.00	5	Monthly	
Ulidia Playing Fields	Rosario Youth Club	£	17,866.00	2	Monthly	
Woodlands Playing Fields	Antrim GAA	£	24,041.00	5(4Gae, 1Soc)	Monthly	
GOLF						
City of Belfast Golf Course	City of Belfast Golf Club	£	24,896.00	Complete facility	Monthly	
FISHING						
Waterworks Fishing	Families at the Waterworks	N/A		Upper pond	Monthly	
Total payments		£288	£288,865.00			





Review of Facility Management Agreements

Member workshop

19 December 2011

Director: Andrew Hassard



active Outline of Workshop

- · Review of History and current position
- Pitches Strategy Context
- · Discussion on potential options for arrangements to meet strategic objectives and demand
- Next steps





Summary of history & current position

- Committee decision trail in briefing paper, including a
- In short Council has had an ad-hoc approach since 2003
- We pay-out over £288K per year in FMAs
- · We do the majority of the grounds maintenance
- A small proportion of clubs operating in Belfast have FMAs
- Many more clubs would like a FMA than can be provided
- Not a position which aligns with the Council's aspirations in terms of community access to assets in local neighbourhoods; helping people become more active
- FMAs are held by teams or clubs





A FMA holder...

- · Has control of the site
- · Manages the bookings of the site
- Generates income from the bookings (level of which is difficult to define)
- · Has no requirement to deliver local community sports development / programmes
- · Has no obligation to deliver BCC aims
- · May / may not employ staff
- · Should operate on a not for profit basis





FMAs do not

- · Bring in income for the council
- Provide local, community-based sports development;
- Ensure equality of access to all interested clubs in the area / neighbourhood
- Provide good source of robust data in terms of activity levels and engagement
- Ensure the sites / venues are open at all times to the communities in their area
- Ensure "off-peak" usage of the site / venue by other interested groups
- Help the Council / Department deliver on its strategic objectives such as; - community engagement in participation; most effective use of neighbourhood assets; youth diversion through healthy activities





active Pitches Strategy

- Objectives
 - To deliver and working in partnership enable a programme of capital development, enhancements and maintenance investments
 - To implement a range of management options with community and statutory partners so as to maximise participation
 - Working in partnership to develop a sports development to maximise peoples participation





- Sub objectives
 - To complete the review of existing FMAs
 - To explore potential partnerships with other playing pitch providers including the private sector and sporting clubs
 - To align the Support for Sport funding provided for pitch sports to the priorities identified around pitches



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active

Constraints

- · Legal requirements
- Demand for pitch provision currently exceeds supply
- FMA's historically reduce playing time for the wider community
- Need to meet committed objectives in the pitches strategy



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Options

- · Removal of all FMAs
- Retain existing approach (based on previous slides)
- Define new partnership arrangement proposal; e.g.
 Any future request for Partnership arrangement to be managed through the internal processes which already exist depending on;-
 - (a) purpose:
- development of land or asset regeneration
- programming of activities
- (b) scale of proposal ££ contribution; < 30,000
 - > 30,000 but < 250,000
 - > 250,000

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- Revised policy and procedures to be developed and implemented for;
 - (i) Bookings Leagues / Boards determine no. and priority need
 - (ii) Terms and Conditions of the Agreements to include BCC obligations and partner obligations
 - (iii) Revised scale of charges to reflect grade of pitch
- Revision of existing P&L Grant Aid scheme



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Question for discussion

- On what basis do members want to enter into any future partnership arrangements
- What are the implications for existing FMA holders



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Next Steps

- Feedback
- · Party Briefings as necessary
- Committee agree future position
- Consult and Engage with existing stakeholders



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